



PUBLIC DISCLOSURE STATEMENT

MELBOURNE CITY COUNCIL
(CITY OF MELBOURNE)

ORGANISATION CERTIFICATION
FY2024–25

Australian Government

Climate Active Public Disclosure Statement



NAME OF CERTIFIED ENTITY	CITY OF MELBOURNE
REPORTING PERIOD	1 July 2024 – 30 June 2025 Arrears report
DECLARATION	<i>To the best of my knowledge, the information provided in this public disclosure statement is true and correct and meets the requirements of the Climate Active Carbon Neutral Standard.</i>  Alison Leighton Chief Executive Officer 15 December 2025



Australian Government
**Department of Climate Change, Energy,
the Environment and Water**

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Version 10.

1.CERTIFICATION SUMMARY

TOTAL EMISSIONS OFFSET	12,089 tCO ₂ -e
CARBON OFFSETS USED	83% VERs, 17% VCUs
RENEWABLE ELECTRICITY	98%
CARBON ACCOUNT	Prepared by: City of Melbourne
TECHNICAL ASSESSMENT	18/12/2025 RSM Australia Pty Ltd Next technical assessment due: FY 2028

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2. CERTIFICATION INFORMATION

Description of organisation certification

This organisation certification is for the business operations of The City of Melbourne (ABN 55 370 219 287), legally known as the Melbourne City Council, including the subsidiaries listed in the table below.

The City of Melbourne is certified carbon neutral for council operations. This certification covers all City of Melbourne facilities, as well as major contracts and services.

This Public Disclosure Statement includes information for FY2024-25 reporting period.

Organisation description

The City of Melbourne (ABN 55 370 219 287), legally known as the Melbourne City Council, is one of 79 councils in Victoria operating as a public statutory body incorporated under the Victorian Local Government Act 2020.

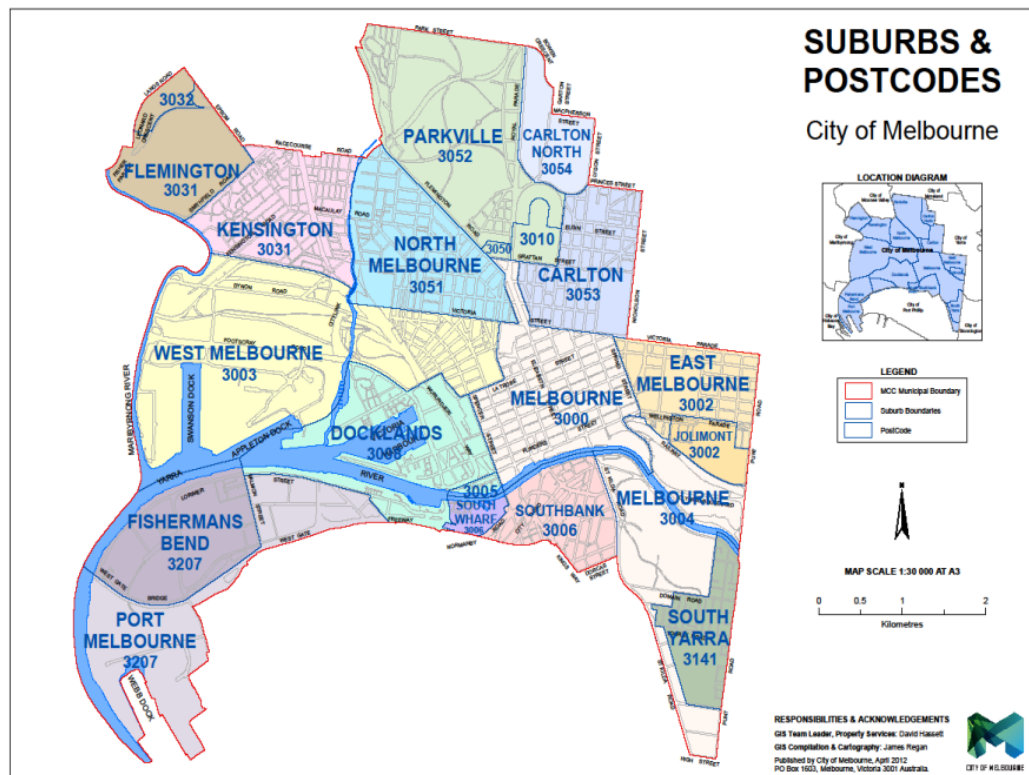
The City of Melbourne sits at the heart of Greater Melbourne, the state capital of Victoria and is Australia's second largest city. The municipality covers 37.7 square kilometers, spanning the Melbourne city center and surrounding areas (see Figure 1), and has a residential population of 189,381.

As a local government authority, the City of Melbourne strives to achieve its community's vision of a bold, inspirational and sustainable city. To lead the city towards this vision, the City of Melbourne is focused on reducing its own environmental impact. In 2019, the City of Melbourne declared a climate and biodiversity emergency and amended its target to zero emissions for the municipality to 2040, ten years ahead of schedule. Actions to achieve this are set out in the City of Melbourne's [Emissions Reduction Plan for our Operations 2021-2026](#). The Plan also outlines a commitment to maintain carbon neutrality for our operations.

The following subsidiaries are also included within this certification:

Legal entity name	ABN	ACN
CITYWIDE SERVICE SOLUTIONS PTY LTD	94 066 960 085	066 960 085
QUEEN VICTORIA MARKET PTY LTD	44 069 959 771	069 959 771

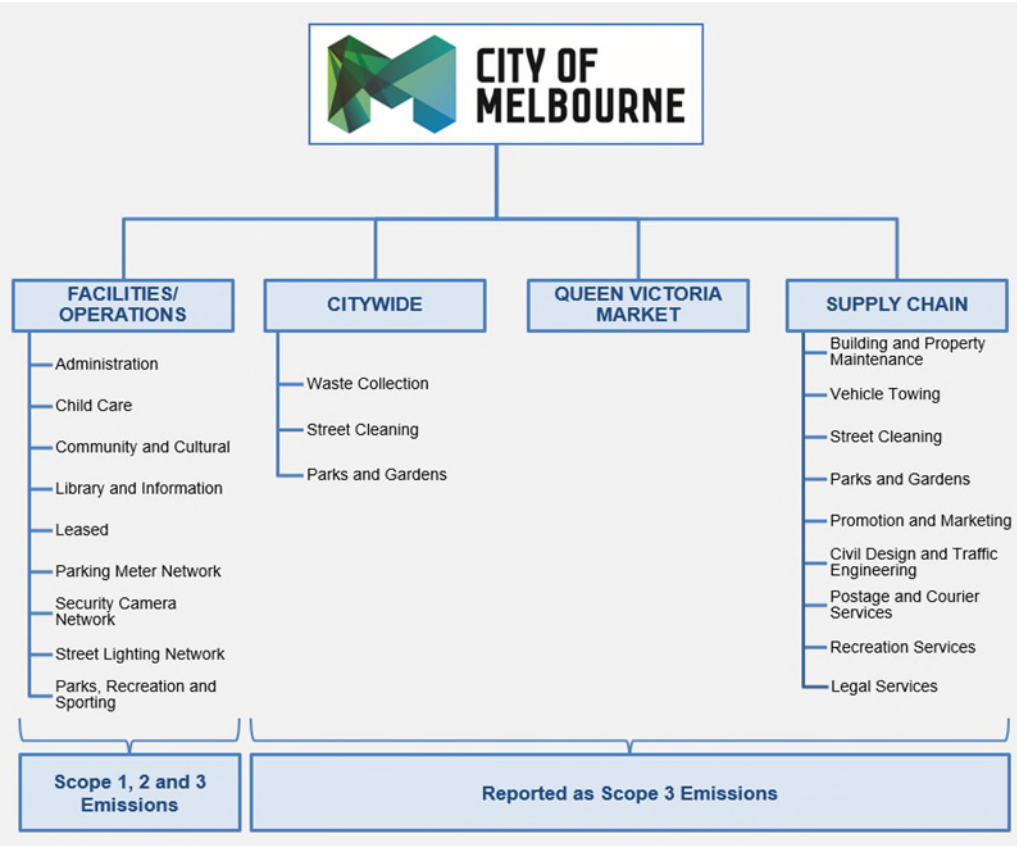
Figure 1: City of Melbourne boundary map



The City of Melbourne's greenhouse gas emissions inventory has been prepared according to the Climate Active Carbon Neutral Standard. The emissions boundary is consistent with the GHG Protocol Corporate Accounting and Reporting Standard:

- **Organisational boundary:** The City of Melbourne uses the operational control approach for measuring and reporting on the organisation's emissions. The City of Melbourne includes emissions from all activities over which we have full operational control (see Figure 2).
- **Operational boundary:** The emissions inventory includes direct emission sources (scope 1), emissions from purchased energy (scope 2) and other measurable indirect emission sources (scope 3) that are material to the City of Melbourne's operations.

Figure 2: Organisational and operational boundary



Services and Facilities

The City of Melbourne is responsible for maintaining an extensive range of facilities and delivering a diverse range of services. The community infrastructure maintained by the City of Melbourne includes roads, bridges, drains, town halls, libraries, recreation facilities, childcare centres, community hubs, event venues, parks and gardens.

The majority of the City of Melbourne's operations are run out of three main administrative buildings in the central business district, including the Melbourne Town Hall, Council House 1 and Council House 2.

Additional operations are run out of a number of external sites and facilities located throughout the municipality. The City of Melbourne owns and/or operates more than 350 buildings, parks, gardens and other facilities.

The services provided by the City of Melbourne include property, economic, human, recreational and cultural services. The City of Melbourne also enforces state and local laws relating to matters of land use, planning, environment protection, public health, traffic and parking, and animal management.

Below is an overview of the services and operations undertaken by the City of Melbourne during 2023-24:

- | |
|------------------------------------|
| ▪ Animal management |
| ▪ Community and cultural services |
| ▪ Event management and sponsorship |
| ▪ Health services |
| ▪ Local laws |
| ▪ Parks, gardens and open space |
| ▪ Planning and building |
| ▪ Recreation services |
| ▪ Roads and parking |
| ▪ Strategic planning |
| ▪ Sustainability |
| ▪ Waste management |

3.EMISSIONS BOUNDARY

Inside the emissions boundary

All emission sources listed in the emissions boundary are part of the carbon neutral claim.

Quantified emissions have been assessed as relevant and are quantified in the carbon inventory. This may include emissions that are not identified as arising due to the operations of the certified entity, however are **optionally included**.

Non-quantified emissions have been assessed as relevant and are captured within the emissions boundary, but are not measured (quantified) in the carbon inventory. All material emissions are accounted for through an uplift factor. Further detail is available at Appendix C.

Outside the emissions boundary

Excluded emissions are those that have been assessed as not relevant to an organisation's operations and are outside of its emissions boundary or are outside of the scope of the certification. These emissions are not part of the carbon neutral claim. Further detail is available at Appendix D.

Inside emissions boundary**Quantified*****City of Melbourne***

- Electricity
- Stationary energy
- Natural Gas
- Water
- Waste
- Transport Fuel
- Refrigerants
- Paper
- Business Travel –flights, taxi,
- Staff Commute to Work
- Working from Home
- Waste
- Recycling
- Street lighting

Subsidiaries

- Queen Vic Markets
 - o Electricity
 - o Natural Gas
 - o Fuel
- Citywide
 - o Electricity
 - o Natural Gas
 - o Fuel
 - o Waste

Supply chain

- Electricity
- Natural gas
- Fuel
- Refrigerant
- Waste
- Water
- Chemicals

Non-quantified

- Purchased goods and services with < 0.5% expenditure
- Construction materials
- Grants (community)
- Video/Filming/Photography
- Catering
- Embodied Carbon – Council assets

Outside emission boundary**Excluded**

- Citywide (non-CoM contract)*
- Municipal waste disposal at third party facilities
- Animal Management
- Upstream transportation & distribution
- Business travel (regional)
- Downstream transportation & distribution
- Processing, use & end of life of sold products
- Capital goods
- Investments
- Community Emissions
- Major events (certified separately)
- Internal labour costs
- Agency staff
- Financial depreciation
- Grants
- Cloud-based services
- IT software
- Court filing costs

**Citywide is a wholly owned subsidiary that is not under City of Melbourne's operational control. Citywide emissions not associated with City of Melbourne usage have been excluded. City of Melbourne represents 26% of Citywide's revenue and thus emissions not associated with service provision to City of Melbourne are excluded*

4. EMISSIONS REDUCTIONS

Emissions reduction strategy

The City of Melbourne has been Climate Active certified since 2012. We are committed to reducing gross emissions both in our Council operations and in our municipality as a whole. Our new and ambitious commitments include:

- Achieve Net Zero Emissions by 2040 for the entire municipality.
- Transition Council operations from fossil fuels by 2030.
- Embed climate change and biodiversity action in Council processes, programs and design and construction of assets.

Further information can be found at the City of Melbourne's [Emissions Reduction Plan \(ERP\) for Council Operations](#) which summarises the actions the City will take to reduce emissions from activities and operations between 1 July 2021 and 30 June 2026, and maintain carbon neutrality.

Emissions reduction actions

The ERP describes actions the City of Melbourne has taken to reduce emissions from activities and operations across eight priority areas:

1. [Carbon Neutral Events](#) (Scope 3) - Achieved
2. [Zero carbon for our buildings](#) (Scope 1 & 2) – 100% renewable electricity achieved. Gas free by 2027.
3. [Measure and minimise embodied carbon in design and construction](#) (Scope 3) – Ongoing
4. [Carbon neutral goods and services](#) (Scope 3) – Ongoing
5. [Zero carbon corporate transport](#) (Scope 1 & 3) - Ongoing
6. [Towards zero waste for Council operations](#) (Scope 3) - Ongoing
7. [Low emissions subsidiaries](#) (Scope 3) - Ongoing
8. [Tell City of Melbourne's climate change story](#) – New climate strategy in development for Council approval

Melbourne Renewable Energy Project

The Melbourne Renewable Energy Project (MREP) marked the first time in Australia that a group of local governments, cultural institutions, universities and corporations collectively purchased renewable energy from a newly built facility.

The 39-turbine Crowlands Windfarm near Ararat is owned and operated by Melbourne-based clean energy company Pacific Hydro. Under this project, fourteen members of the buying group combined their purchasing power and committed to purchase 88 GWh of electricity per year from the windfarm under a long-term power purchase agreement. The agreement enabled financing and construction arrangements for the project; and because the windfarm generates more than the purchasing group's needs, it brings additional renewable energy into the market.

The windfarm began supplying energy from 1 January 2019 and from this date the City of Melbourne's electrical load has been powered by renewable energy. The renewable energy certificates generated by the windfarm are surrendered on behalf of City of Melbourne by our electricity retailer and the electricity usage is treated as zero emissions.

Solar

Since 2003 the City of Melbourne has undertaken multiple solar photovoltaic installations to reduce Council's reliance on Victoria's carbon-intensive electricity grid.

The existing solar system at the Queen Vic Market was upgraded to a larger system in FY24 as part of a wider redevelopment. The new system now has a capacity of 700kW, maximising coverage on all available roof space.

5.EMISSIONS SUMMARY

Emissions over time

The below table summarises the total emissions of each reporting period since the City of Melbourne started reporting through Climate Active (formally National Carbon Offset Standard) in 2011-12.

Emissions since base year		
	Total tCO ₂ -e (without uplift)	Total tCO ₂ -e (with uplift)
Base year: 2011–12	49,580	52,059
Year 1: 2012–13	46,695	49,030
Year 2: 2013–14	48,540	50,967
Year 3: 2014–15	43,929	46,125
Year 4: 2015–16	41,031	43,083
Year 5: 2016–17	35,402	37,172
Year 6: 2017–18	34,204	35,914
Year 7: 2018–19	22,577	23,706
Year 8: 2019–20	11,758	12,346
Year 9: 2020–21	10,675	11,209
Year 10: 2021–22	10,885	11,429
Year 11: 2022–23	11,583	12,163
Year 12: 2023–24	10,100	10,605
Year 13: 2024–25	11,512	12,089

Significant changes in emissions

The City of Melbourne has seen a steady decline in emissions each year. In total, the City of Melbourne's operational emissions have reduced by 80 per cent from our 2011-12 baseline. Emission reductions have been driven largely by our Emissions Reduction Plan, and reductions have far exceeded the science-based targets set out in this Plan.

- Reductions between FY16 and FY18 are attributable to major energy efficiency program funded by the Clean Energy Finance Corporation (CEFC).
- Significant step changes between FY19 and FY20 were a result of the purchase of renewable energy through the Melbourne Renewable Energy Project.
- Changes between FY21 and FY23 are predominantly due to the easing of COVID-19 lockdown restrictions and improvement in the quality of data gathering for major emissions sources.

Changes in emission source categories

The below table summarises the reasons for significant (+/- 10%) change in emission source categories between this year (FY23) and the previous year.

Significant changes in emissions			
Emission source	Previous year emissions (t CO ₂ -e)	Current year emissions (t CO ₂ -e)	Reason for change
Natural Gas VIC (metro) (GJ)	1498.92	1175.05	Gas emissions decreased compared to the previous year following alignment of facility boundaries and verification of site-level consumption data. This ensures that reported emissions now more precisely correspond to operational control and current metering arrangements.
Diesel oil post-2004	3758.02	4750.51	Whilst actual fuel consumption has increased (23%), the main reason for the increase in emissions is the increase in emissions intensity for this source: an increase of 40% between FY24 and FY25 according to the NGAF. The increase in fuel consumption is explained by an increase in the proportion of Citywide's operations which are attributable to their contract with City of Melbourne and also a new and improved methodology for measuring staff commute to work.
Water supply and wastewater treatment - Melbourne	1005.04	1539.85	An audit of water accounts held by City of Melbourne with Greater Western Water (GWW) revealed a significant number of accounts which were being incorrectly invoiced under a secondary corporate account by GWW. These accounts were not previously included in the cache of invoice data used for carbon reporting. This was corrected for FY25. GWW has had significant issues with the implementation of a new invoicing system resulting in large-scale, systematic problems with invoicing for residential and commercial customers across the State. https://www.theage.com.au/politics/victoria/households-may-get-payouts-for-greater-western-water-billing-bungle-20251001-p5mz9e.html

Use of Climate Active carbon neutral products, services, buildings or precincts

N/A

Emissions summary

The electricity summary is available in Appendix B. Electricity emissions were calculated using a **market-based** approach.

Emission category	Scope 1 emissions (tCO ₂ -e)	Scope 2 emissions (tCO ₂ -e)	Scope 3 emissions (tCO ₂ -e)	Total emissions (t CO ₂ -e)
Accommodation and facilities	-	-	5.26	5.26
Cleaning and chemicals	-	-	0.04	0.04
Construction materials and services	-	-	-	-
Electricity	-	260.07	35.32	295.39
Food	-	-	-	-
Horticulture and agriculture	-	-	61.13	61.13
ICT services and equipment	-	-	-	-
Machinery and vehicles	-	-	-	-
Office equipment and supplies	-	-	74.75	74.75
Postage, courier and freight	-	-	206.66	206.66
Products	-	-	104.11	104.11
Professional services	-	-	1,026.69	1,026.69
Refrigerants	-	-	-	-
Roads and landscape	-	-	-	-
Stationary energy (gaseous fuels)	1,090.41	-	84.64	1,175.05
Stationary energy (liquid fuels)	5.11	-	5.10	10.21
Stationary energy (solid fuels)	-	-	-	-
Transport (air)	-	-	47.60	47.60
Transport (land and sea)	4,441.69	-	1,165.90	5,607.60
Waste	-	-	847.57	847.57
Water	-	-	1,539.85	1,539.85
Working from home	-	-	510.54	510.54
Grand Total	5,537.21	260.07	5,715.17	11,512.46
<i>Figures may not sum to total due to rounding.</i>				

Uplift factors

An uplift factor is an upwards adjustment to the total carbon inventory to account for relevant emissions that cannot be reasonably quantified or estimated. This conservative accounting approach helps ensure the integrity of the carbon neutral claim.

Reason for uplift factor	tCO ₂ -e
Uplift to account for non-quantified sources where data is unavailable or where data collection is not cost effective	575.62
Total emissions footprint to offset (tCO₂-e) <i>(total emissions from summary table + total of all uplift factors)</i>	12,089

6. CARBON OFFSETS

Eligible offsets retirement summary

Offsets retired for Climate Active certification

Type of offset unit	Quantity used for this reporting period	Percentage of total units used
Verified Carbon Units (VCUs)	2,058	17.02%
Verified Emissions Reductions (VERs)	10,031	82.98%

Project name	Type of offset unit	Registry	Date retired	Serial number	Vintage	Total quantity retired	Quantity used in previous reporting periods	Quantity banked for future reporting periods	Quantity used for this reporting period	Percentage of total used this reporting period
210 MW Musi Hydro Power Plant, Bengkulu	VCU	Verra Registry	23/10/2024	16730-789569865-789576355-VCS-VCU-262-VER-ID-1-487-01012018-31122018-0	2018	6,491	6,374	0	117	0.97%
Thai Hoa Wind Power Project	VER	Gold Standard Impact Registry	11/12/2025	GS1-1-VN-GS11251-12-2023-26254-79828-89859	2023	10,032	0	0	10,032	82.98%

Project name	Type of offset unit	Registry	Date retired	Serial number	Vintage	Total quantity retired	Quantity used in previous reporting periods	Quantity banked for future reporting periods	Quantity used for this reporting period	Percentage of total used this reporting period
Chudu Afforestation Project (2087)	VCU	Verra Registry	11/12/2025	9939-165077150-165079089-VCS-VCU-1310-VER-CN-14-2087-01012017-31122017-1	2017	1,940	0	0	1,940	16.06%
Offset Totals:						18,463	6,374	0	12,089	100.00%

Stapled units summary

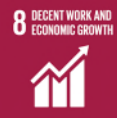
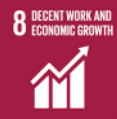
The below units have been 'stapled' to eligible Climate Active carbon offset units. Stapled units may represent a beneficial outcome, such as biodiversity protection or improved water quality. These purchases are additional to Climate Active program requirements.

Stapled units and their corresponding scheme or project have not been assessed by Climate Active against the offset integrity principles in the Climate Active Carbon Neutral Standards and are not included in the list of eligible Climate Active carbon offset units (Appendix A of the Standards). Businesses have undertaken their own due diligence when purchasing these stapled units.

Project name	Unit type e.g. biodiversity	Project location	Eligible offset project stapled to	Stapled quantity	Link to project or evidence
EcoAustralia - Mount Sandy Biodiversity protection (ABU)	Biodiversity	Mount Sandy – South Australia	Thai Hoa Wind Power Project	10,032	Attached certificate
EcoAustralia - Mount Sandy Biodiversity protection (ABU)	Biodiversity	Mount Sandy – South Australia	Chudu Afforestation Project (2087)	1,941	Attached certificate

Co-benefits

Table 5. Offset projects and co-benefits

Project	Offsets (tCO ₂ -e)	% of CoM inventory
Musi River Hydro Sumatra (2018) VCU This grid-connected, run-of-river hydroelectricity plant is built on the upper banks of the Musi River near Sumatra's port city of Bengkulu. By harnessing the kinetic energy of powerful running water, the Musi River Hydro plant has a total-installed capacity of 210 MW and delivers over 765,000 MWh to Sumatra's grid every year – that's enough to meet the demands of over 700,000 Indonesians on average each year. The project contributes to the following United Nations Sustainability Goals:      	117	0.97%
EcoAustralia - Thai Hoa Wind Power Project Vietnam (2023) Gold Standard project* The Thai Hoa Wind Power Project comprises the construction and operation of an onshore wind farm to generate renewable energy that is transferred to the national grid, reducing reliance on fossil fuels and contributing to the fulfilment of energy security and emissions reduction targets. It is estimated that the net electricity generated from this Project is 248,500 MWh per year. The project contributes to the following United Nations Sustainability Goals:   	10,032	82.98%
EcoAustralia - Chudu Afforestation Project (2087) This project reforests 36,500 hectares of degraded, barren mountainous land in Xichuan County, southwest China. The region is home to over 600,000 people, with an average income well below that of urban areas. The project employs local people in the planting of native species, such as cork oak and masson pine, ensuring that the forest continues to sequester carbon and benefit the environment for decades to come. Along with absorbing carbon and boosting biodiversity in the region, the project works closely with the local village committees to ensure that communities benefit from the afforestation of the area. So far the project has employed 108 local workers in planting and tending to the forest, 50 percent of which are women - boosting the local economy and creating decent fair paying jobs across the region's rural areas. The project contributes to the following United Nations Sustainability Goals:    	1,941	16.06%

***Units stapled with EcoAustralia Biodiversity units**

EcoAustralia - Mount Sandy Biodiversity protection (ABU)	11,972	0%
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The Mount Sandy project ensures permanent protection for a regionally and culturally important pocket of biodiversity-rich land in partnership with its Traditional Owners. Local birds, animals and plants flourish undisturbed, while native plants for revegetation will be supplied by the local nursery at Raukkan Aboriginal Community, a self-governed Indigenous community 50 kilometres northwest of the project site.

The project contributes to the following United Nations Sustainable Development Goals:



7. RENEWABLE ENERGY CERTIFICATE (REC) SUMMARY

Renewable Energy Certificate (REC) summary

The following RECs have been surrendered to reduce electricity emissions under the market-based reporting method.

1. Large-scale Generation certificates (LGCs)*	14,282
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* LGCs in this table only include those surrendered voluntarily (including through PPA arrangements), and does not include those surrendered in relation to the LRET, GreenPower, and jurisdictional renewables.

Project supported by LGC purchase	Project location	Eligible unit type	Registry	Surrender date	Accreditation code	Certificate serial number	Generation year	Fuel source	Quantity (MWh)
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14-Feb-25	WD00VC32	62446-64558	2024	Wind	2,113
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14-Feb-25	WD00VC32	66020-67452	2024	Wind	1,433
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14-Feb-25	WD00VC32	85903-87951	2024	Wind	2,049
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14-Feb-25	WD00VC32	87952-89074	2024	Wind	1,123
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	20-Mar-25	WD00VC32	77464-77485	2024	Wind	22
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	20-Mar-25	WD00VC32	77486-77489	2024	Wind	4

Project supported by LGC purchase	Project location	Eligible unit type	Registry	Surrender date	Accreditation code	Certificate serial number	Generation year	Fuel source	Quantity (MWh)
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14-Feb-26	WD00VC32	34674-36870	2025	Wind	2,197
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14-Feb-26	WD00VC32	36871-38091	2025	Wind	1,221
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14-Feb-26	WD00VC32	63041-65309	2025	Wind	2,269
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14-Feb-26	WD00VC32	65310-66767	2025	Wind	1,458
Melbourne City Council and MCC Engineering & Eng Collective									13,889

Project supported by LGC purchase	Project location	Eligible unit type	Registry	Surrender date	Accreditation code	Certificate serial number	Generation year	Fuel source	Quantity (MWh)
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14/02/2025	WD00VC32	65690-66019	2024	Wind	330
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14/02/2025	WD00VC32	84206-84519	2024	Wind	314
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	20/03/2025	WD00VC32	77463	2024	Wind	1
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14/02/2026	WD00VC32	34342-34673	2025	Wind	332
Crowlands Wind Farm	VIC, Australia	LGC	REC Registry	14/02/2026	WD00VC32	61559-61892	2025	Wind	334
Citywide Service Solutions Pty Ltd									1,311
Citywide is a wholly owned subsidiary that is not under City of Melbourne's operational control. Citywide emissions not associated with City of Melbourne usage have been excluded. City of Melbourne includes ~26% of Citywide's emissions (and associated LGCs) as this is the proportion of Citywide's revenue associated with service provision to City of Melbourne									393
Total LGCs surrendered this report and used in this report									14,282

APPENDIX A: ADDITIONAL INFORMATION

The following greenhouse gases have been considered:

- Carbon dioxide CO₂
- Methane CH₄
- Nitrous oxide N₂O
- Synthetic gases HFCs, SF₆, CF₄, C₂F₆

The following emission sources have been included:

EMISSIONS SOURCE	SCOPE
Natural gas	1, 3
Transport fuels	1, 3
Stationary fuels	1, 3
Refrigerants	1
Grid electricity	2, 3
Waste disposal	3
Reticulated water	3
Subsidiaries	3
Supply chain	3
Staff and volunteer travel	3

The City of Melbourne maintains an internal reporting procedures document. This document outlines the reporting process and acts as a guide for the relevant reporting officer to assist in preparing the Climate Active inventory in an accurate, transparent and timely manner.

Utility data for gas, water and electricity is collated on a carbon management software platform. The software provider collects data directly from utility providers and the City reporting officer manually uploads supply chain data.

Offsets strategy

The City of Melbourne purchases offsets according to the principles set out in page 14 of our [Emissions Reduction Plan 2021 - 26](#). These principles are constantly evolving as we strive to ensure best practice in response to the dynamic voluntary offset market.

The most recent offset procurement in 2025 was targeted as follows:

Project Type

Preference for:

- Draw-down over avoided emissions projects
- Nature-based projects (preferably not avoided deforestation if possible)
- Australia-based projects (although international projects will also be considered)

Transparency

The provider has supplied detailed evidence to support the project's claims of quality and credibility. This may include:

- Project documentation
- Factsheets and collateral
- Register details
- Substantiation of project outcomes & benefits
- Alignment to UN SDG's
- Any other material which supports the projects' claims of integrity and additionality.

Co-Benefits

Preference for:

- Aboriginal and Torres Strait Islander employment and training
- Local economic and employment opportunities
- Positive social and health outcomes
- Improved biodiversity and ecosystem services

The City of Melbourne procures offsets at the start of each reporting period. These offsets are held by our offset provider and are then retired upon request at the end of the reporting period, after the inventory has been completed.

As of 30 June 2025, the City of Melbourne held 1,440 kW of solar capacity across 27 sites:

Installed Capacity	Site
200 kW	North Melbourne Football Club
700 kW	Queen Victoria Market
85 kW	Library at the Dock
52 kW	Fitzroy Garden Depot
45.8 kW	Carlton Baths (2)
38.9 kW	Kensington Flemington Bowls
38 kW	Gowrie Child Care
35.1 kW	Community Hub at The Dock (2)
30 kW	Community Hub at The Dock (1)
27 kW	Fitzroy Garden Visitor Centre
20 kW	Boyd School
20 kW	Flagstaff Bowls Club
15.6 kW	Carlton Baths (1)
15.6 kW	Fawkner Park Children's Centre & Senior Citizens Centre
15.6 kW	Kensington Family Services
10.4 kW	East Melbourne Library
10.4 kW	Kensington neighbourhood Centre
7.5 kW	Royal Park North Depot
6.24 kW	North Melbourne Children's Centre
5.1 kW	The Venny
4.8 kW	Urban Camp
3.6 kW	CH2
3.23 kW	Art Play
2.3 kW	North Melbourne Baths
1.3 kW	Signal
7.5 kW	Royal Park North Depot
40.3 kW	Lady Huntingfield

Energy Efficiency

The City of Melbourne's ERP and Asset Management Strategy 2015-2026 help to ensure we make the right decisions about community assets, with the right information, by establishing the correct data and processes. The integration of these three elements helps ensure best practice energy efficiency technology is delivered across the life cycle of assets.

The City of Melbourne was successful in its application to the federal government's Community Energy Upgrade Fund, securing \$2.5M towards the removal of gas and subsequent electrification of 10 assets. These include large gas-consuming sites like Carlton Bath, North Melbourne Recreation Centra and the iconic Melbourne Town Hall. The extensive program of works will span a two year period and reduce carbon emissions by 675 tonnes per year.

The City has also begun tracking the energy performance of its community facilities using the NABERS Energy Performance Indicator online tool. This enables previously unratable building types to be benchmarked and will be useful in tracking performance and identifying improvement opportunities.

Waste Reduction

The City of Melbourne's Waste and Resource Recovery Strategy 2030 addresses the emissions generated by waste across the municipality and sets a key target of 1.2Mt CO₂-e in greenhouse gas emissions avoided by 2030. The strategy outlines key activities to enhance the circular economy that will reduce environmental impacts, improve the amenity and livability of the city, and make the waste and resource recovery system more resilient. The City of Melbourne does not own or operate any landfills; however the waste collected from our facilities is taken to organics and comingled recycling stations and landfills outside the municipality. The indirect emissions associated with recycling and waste collected at our facilities is included in our operational emissions inventory.

Transport

Staff at the City of Melbourne regularly travel by foot, cycling with electric bicycles, taking public transport and driving electric vehicles to avoid emissions through the use of petroleum and diesel run vehicles. Emissions from any work-related air travel are offset. Carbon neutrality for the vehicle fleet is maintained through: offsetting transport fuel, reducing fleet size, reducing the vehicle engine size, introducing electric vehicles, charging electric vehicles in car parks owned by the City of Melbourne, and increasing the weighting given to fuel efficiency in the evaluation criteria for new vehicle purchases. The City of Melbourne's corporate vehicle fleet comprises 61 vehicles, including 31 fully electric vehicles, 13 PHEV and 3 hybrid electric vehicles. Electric and hybrid vehicles constitute 77% of City of Melbourne's total fleet.

Events

Since 2018-19, the City of Melbourne has maintained a certified carbon neutral large events portfolio consisting of Melbourne Fashion Week, Melbourne Music Week and Melbourne Knowledge Week. During FY2025, the City has maintained Climate Active carbon neutral certification for Melbourne Fashion Week, Moomba, Firelight Festival and the Now or Never Festival. See more at: [Carbon Neutral Events](#).

APPENDIX B: ELECTRICITY SUMMARY

There are two international best-practice methods for calculating electricity emissions – the location-based method and the market-based method. Reporting electricity emissions under both methods is called dual reporting.

Dual reporting of electricity emissions is useful, as it provides different perspectives of the emissions associated with a business's electricity usage.

Location-based method:

The location-based method provides a picture of a business's electricity emissions in the context of its location, and the emissions intensity of the electricity grid it relies on. It reflects the average emissions intensity of the electricity grid in the location (State) in which energy consumption occurs. The location-based method does not allow for any claims of renewable electricity from grid-imported electricity usage.

Market-based method:

The market-based method provides a picture of a business's electricity emissions in the context of its renewable energy investments. It reflects the emissions intensity of different electricity products, markets and investments. It uses a residual mix factor (RMF) to allow for unique claims on the zero emissions attribute of renewables without double-counting.

For this certification, electricity emissions have been set by using the **market-based approach**.

Market Based Approach Summary			
Market Based Approach	Activity Data (kWh)	Emissions (kg CO ₂ -e)	Renewable Percentage of total
Behind the meter consumption of renewable electricity generated	1,773,498	0	9%
Total non-grid renewable electricity	1,773,498	0	9%
LGC purchased and retired (kWh) (including PPAs)	14,282,000	0	72%
GreenPower	257,453	0	1%
Climate Active certified - Precinct/Building (voluntary renewables)	0	0	0%
Climate Active certified - Precinct/Building (LRET)	0	0	0%
Climate Active certified - Precinct/Building jurisdictional renewables (LGCs surrendered)	0	0	0%
Climate Active certified - Electricity products (voluntary renewables)	0	0	0%
Climate Active certified - Electricity products (LRET)	0	0	0%
Climate Active certified - Electricity products jurisdictional renewables (LGCs surrendered)	0	0	0%
Jurisdictional renewables (LGCs surrendered)	1,453	0	0%
Jurisdictional renewables (LRET) (applied to ACT grid electricity)	333	0	0%
Large Scale Renewable Energy Target (applied to grid electricity only)	3,305,258	0	17%
Residual electricity	321,080	295,393	0%
Total renewable electricity (grid + non grid)	19,619,995	0	98%
Total grid electricity	18,167,577	295,393	89%
Total electricity (grid + non grid)	19,941,074	295,393	98%
Percentage of residual electricity consumption under operational control	100%		
Residual electricity consumption under operational control	321,080	295,393	
Scope 2	282,690	260,075	
Scope 3 (includes T&D emissions from consumption under operational control)	38,390	35,319	
Residual electricity consumption not under operational control	0	0	
Scope 3	0	0	

Total renewables (grid and non-grid)	98.39%
Mandatory	16.58%
Voluntary	72.92%
Behind the meter	8.89%
Residual scope 2 emissions (t CO₂-e)	260.07
Residual scope 3 emissions (t CO₂-e)	35.32
Scope 2 emissions liability (adjusted for already offset carbon neutral electricity) (t CO₂-e)	260.07
Scope 3 emissions liability (adjusted for already offset carbon neutral electricity) (t CO₂-e)	35.32
Total emissions liability (t CO₂-e)	295.39
<i>Figures may not sum due to rounding. Renewable percentage can be above 100%</i>	

Location Based Approach Summary						
Location Based Approach	Activity Data (kWh) total	Under operational control			Not under operational control	
Percentage of grid electricity consumption under operational control	100%	(kWh)	Scope 2 Emissions (kg CO ₂ -e)	Scope 3 Emissions (kg CO ₂ -e)	(kWh)	Scope 3 Emissions (kg CO ₂ -e)
ACT	1,828	1,828	1,206	73	0	0
NSW	9,993	9,993	6,595	400	0	0
SA	0	0	0	0	0	0
VIC	18,135,440	18,135,440	13,964,289	1,632,190	0	0
QLD	14,862	14,862	10,552	1,486	0	0
NT	0	0	0	0	0	0
WA	0	0	0	0	0	0
TAS	5,454	5,454	818	164	0	0
Grid electricity (scope 2 and 3)	18,167,577	18,167,577	13,983,461	1,634,312	0	0
ACT	0	0	0	0		
NSW	0	0	0	0		
SA	0	0	0	0		
VIC	1,773,498	1,773,498	0	0		
QLD	0	0	0	0		
NT	0	0	0	0		
WA	0	0	0	0		
TAS	0	0	0	0		
Non-grid electricity (behind the meter)	1,773,498	1,773,498	0	0		
Total electricity (grid + non grid)	19,941,074					

Residual scope 2 emissions (t CO ₂ -e)	13,983.46
Residual scope 3 emissions (t CO ₂ -e)	1,634.31
Scope 2 emissions liability (adjusted for already offset carbon neutral electricity) (t CO ₂ -e)	13,983.46
Scope 3 emissions liability (adjusted for already offset carbon neutral electricity) (t CO ₂ -e)	1,634.31
Total emissions liability (t CO₂-e)	15,617.77

Operations in Climate Active buildings and precincts

Operations in Climate Active buildings and precincts	Electricity consumed in Climate Active certified building/precinct (kWh)	Emissions (kg CO ₂ -e)
N/A	0	0
Climate Active carbon neutral electricity is not renewable electricity. These electricity emissions have been offset by another Climate Active member through their building or precinct certification. This electricity consumption is also included in the market based and location-based summary tables. Any electricity that has been sourced as renewable electricity by the building/precinct under the market-based method is outlined as such in the market-based summary table.		

Climate Active carbon neutral electricity products

Climate Active carbon neutral product used	Electricity claimed from Climate Active electricity products (kWh)	Emissions (kg CO ₂ -e)
N/A	0	0
Climate Active carbon neutral electricity is not renewable electricity. These electricity emissions have been offset by another Climate Active member through their electricity product certification. This electricity consumption is also included in the market based and location based summary tables. Any electricity that has been sourced as renewable electricity by the electricity product under the market based method is outlined as such in the market based summary table.		

APPENDIX C: INSIDE EMISSIONS BOUNDARY

A materiality test is used to initiate the reporting process to determine the major areas of business activity and associated emissions. The assessment looks at total expenditure across the organisation through account codes for all purchased goods and services. All sources that are equal or greater than 0.5% of the total expenditure are assessed for possible inclusion. Anything outside this range is excluded as immaterial and an uplift factor is applied.

For everything within range, the reporting officer requests data directly from the contractors and suppliers. These data owners are provided with a template for providing information on the energy, water, waste, and materials used in line with the services provided to the City of Melbourne. Provision of environmental data is included as a standard clause in City of Melbourne contracts. Where contractors and suppliers are unable to provide reliable data the City of Melbourne works with these specific contractors to build their capacity to provide suitable data.

Non-quantified emission sources

The following emissions sources have been assessed as relevant, are captured within the emissions boundary, but are not measured (quantified) in the carbon inventory. They have been non-quantified due to one of the following reasons:

1. **Immaterial** <1% for individual items and no more than 5% collectively
2. **Cost effective** Quantification is not cost effective relative to the size of the emission but uplift applied.
3. **Data unavailable** Data is unavailable but uplift applied. A data management plan must be put in place to provide data within 5 years.
4. **Maintenance** Initial emissions non-quantified but repairs and replacements quantified.

Relevant non-quantified emission sources	Justification reason
Purchased goods and services	Immaterial
Video/Filming/Photography	Immaterial
Catering	Immaterial
Building & construction	Data unavailable
Grants - Community	Data unavailable
Embodied Carbon - Capital assets	Data unavailable

Data management plan for non-quantified sources

The data management plan below outlines how more rigorous quantification can be achieved for material (greater than 1%) non-quantified emission sources.

Building & construction

Timeframe: 2 – 3 years.

Emissions from building and construction activities are not yet quantified due to inconsistent contractor reporting, variable activity data (e.g., fuel use, equipment hours, materials), and limited availability of project-level construction-stage information.

Plan to improve quantification:

- Standardise contractor reporting: Introduce a mandatory emissions-relevant data schedule in procurement templates requiring contractors to report fuel and electricity use, equipment hours, and material quantities for all capital works.
- Integrate data into asset project management systems: Establish a central register that captures construction activity data at project close-out.
- Apply emissions factors for common activities and materials: Work with quantity surveyors/consultants to map typical construction inputs and apply AUS LCA / Infrastructure Sustainability Council (ISC) factors where project-specific data or Climate Active emissions factors are unavailable.

Grants – Community

Timeframe: 1 – 2 years.

This source is not currently quantified. Although total grant expenditure is known and exceeds the 0.5% materiality threshold, there is no information on the emissions intensity of community grants, and it is unclear whether associated emissions are material from a boundary or attribution perspective.

Plan to improve quantification:

- Conduct a desktop review: Identify any available studies, benchmarks, or sector guidance on emissions intensities for community or local-government grants, including how such emissions should be treated within organisational boundaries.
- Assess boundary relevance: Review Climate Active, GHG Protocol, and local government methodologies to determine whether and how emissions from grant-funded activities should be attributed to Council.
- Map grant categories: Classify grant programs to understand potential drivers of emissions (e.g., events, equipment, services) to support development of high-level estimation approaches.
- Identify data gaps and options: Determine what minimal activity data may be required from recipients to enable screening-level estimates, and whether proxy or literature-based intensity factors could be applied for different grant types once boundary treatment is clarified.
- Develop a future data collection approach: Based on findings, consider integrating light-touch emissions-relevant questions into grant reporting processes only where needed to confirm materiality.

Embodied Carbon - Capital assets

Timeframe: Ongoing.

This source is not yet fully quantified. Although work is underway to better understand embodied carbon in Council-owned building assets—both existing and new—and to develop emissions data for key construction materials (e.g., concrete, steel, major components), comprehensive and consistent information is not yet available across all asset types.

Plan to improve quantification:

- Continue developing material-level data: Build on ongoing work by expanding embodied carbon information for key construction materials and components, using available LCAs, EPDs, and recognised databases (e.g., MECLA, AusLCI).
- Develop a consistent approach for estimating embodied carbon in different classes of Council assets (e.g., buildings, infrastructure, equipment), informed by emerging research and internal pilot assessments.
- Strengthen procurement and project data capture: Incorporate requests for embodied carbon data into procurement documentation and project close-out processes to systematise data collection over time.
- Investigate proxy factors and estimation methods: Where supplier or project-specific data is unavailable, explore the use high-level embodied carbon factors derived from literature or pilot studies to estimate emissions for common asset types.
- Work with other councils to establish an embodied carbon dataset: Create a central register to store material-level and asset-level embodied carbon data, enabling progressive refinement and future-year quantification.

APPENDIX D: OUTSIDE EMISSIONS BOUNDARY

Excluded emission sources

The below emission sources have been assessed as not relevant to this organisation's operations and are outside of its emissions boundary. These emissions are not part of the carbon neutral claim. Emission sources considered for relevance must be included within the certification boundary if they meet two of the five relevance criteria. Those which only meet one condition of the relevance test can be excluded from the certification boundary.

Emissions tested for relevance are detailed below against each of the following criteria:

1. **Size** The emissions from a particular source are likely to be large relative to the organisation's electricity, stationary energy and fuel emissions.
2. **Influence** The responsible entity has the potential to influence the reduction of emissions from a particular source.
3. **Risk** The emissions from a particular source contribute to the organisation's greenhouse gas risk exposure.
4. **Stakeholders** Key stakeholders deem the emissions from a particular source are relevant.
5. **Outsourcing** The emissions are from outsourced activities previously undertaken within the organisation's boundary, or from outsourced activities typically undertaken within the boundary for comparable organisations.

Excluded emissions sources summary

Emission sources tested for relevance	Size	Influence	Risk	Stakeholders	Outsourcing	Justification
Citywide (non-CoM contract)	Y	N	N	N	N	Size: Citywide is a wholly owned subsidiary that is not under City of Melbourne's operational control. Citywide emissions not associated with City of Melbourne usage have been excluded. City of Melbourne includes 26% of Citywide's emissions, as this is the proportion of Citywide's revenue associated with service provision to City of in 2024-25. This is consistent with the method used for all contractors.
Municipal waste disposal at third party facilities	Y	N	N	N	N	Size: The City of Melbourne includes emissions associated with waste generated during the course of business, i.e. within the operational control of the City. The emissions associated with waste generated by residents and businesses (municipal, commercial, industrial, construction and demolition waste streams) have been excluded, as these waste streams are not under the City's operational control. However it should be noted the City collects and transports a portion of this waste. Waste collected during the course of street cleaning is excluded, as the City has no operational control over this waste. However the emissions resultant from Citywide transporting this waste is included in within our emissions.
Animal Management	N	N	N	N	N	Animal management is primarily serviced in-house by City of Melbourne staff and the fuel used is included in the corporate fleet emissions source. There are instances where the collection of animals is undertaken by the RSPCA but these are considered insignificant (less than 10 pick-ups per month).
Upstream transportation & distribution	N	N	N	N	Y	Outsourcing: The City of Melbourne has included transportation and distribution of goods and services for seven emissions sources; towing, parks and recreation, building and property maintenance, street cleaning, security services, coin collection and aged and disability services. The remaining emissions sources with transportation and distribution have been excluded due to lack of reliable data from suppliers. These include office paper, animal management, promotion and marketing, and civil design and traffic engineering.
Business travel (regional)	N	N	Y	N	N	Risk: The City of Melbourne currently includes metropolitan public transport use by staff, hire cars, taxis, flights and use of its own fleet. Business travel undertaken by regional public transport or in employee vehicles are excluded due to lack of reliable data.
Downstream transportation & distribution	N	N	N	N	N	The City of Melbourne does not sell products.
Processing, use & end of life of sold products	N	N	N	N	N	The City of Melbourne does not sell products.

Emission sources tested for relevance	Size	Influence	Risk	Stakeholders	Outsourcing	Justification
Capital goods	N	Y	N	N	N	Influence: The City of Melbourne purchases and maintains capital goods to support the delivery of Council services. The operational emissions from this equipment is included within the inventory (eg, emissions from gas from use in hot water units) however the embodied emissions in the purchasing of these Capital goods themselves is excluded due to a lack of reliable methodology for equipment types.
Investments	N	N	N	N	N	Council holds no financial investments (as defined under the Greenhouse Gas Protocol – Corporate Value Chain (Scope 3) Accounting and Reporting Standard) as its investments are held in term deposits with no link to any specific products or services. Council have limited resources to collect this information. Implication for the footprint considered to be immaterial.
Community Emissions	Y	N	N	N	N	Size: Emissions that are resultant from activity within the broader municipality of the City of Melbourne but are not the result of activity of the City of Melbourne operations are excluded. The City of Melbourne reports on these through a separate reporting framework (CDP) aligned to the GHG Protocol standard.
Cloud-based services	N	N	N	Y	N	Stakeholders: Strong interest from Council leadership in understanding the impact of new data centres in the municipality. Council's own cloud services are housed by Amazon Web Services in data centres in outer Melbourne which are powered by 100% renewable electricity.
Internal Labour Costs	N	N	N	N	N	Internal labour costs comprise a material portion of overall expenditure (>0.5% of spend); however, emissions associated with labour are already captured in scope 1 and 2 plus employee commuting and WFH. There are no additional emissions associated with labour costs specifically.
Financial Adjustments	N	N	N	N	N	Financial adjustments as part of general ledger accounting comprise a material portion of overall expenditure (>0.5% of spend); however, there are no emissions associated with them.
Agency staff costs	N	N	N	N	N	Agency staff costs comprise a material portion of overall expenditure (>0.5% of spend); however, emissions from onsite agency labour are captured in scope 1 and 2. Other emissions incurred by the relevant agency are outside of CoM boundary.
IT software	N	N	N	N	N	IT software costs comprise a material portion of overall expenditure (>0.5% of spend); however, the specific emissions intensity for software is currently not known. Further investigation is scheduled for FY25/26 to understand whether this is material enough for boundary inclusion.
Court filing costs	N	N	N	N	N	Court filing costs comprise a material portion of overall expenditure (>0.5% of spend); however, the specific emissions intensity for software is currently not known. Further investigation is scheduled for FY25/26 to understand whether this is material enough for boundary inclusion.
Grants	Y	N	N	N	N	Financial size is relevant (>0.5% of spend) but not currently able to influence due to ongoing council commitments. Does not contribute to GHG risk exposure because emissions intensity is expected to be minimal and outside of organisational boundary.



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